Catastrophes, Aid, and Civil Conflict: the Case of Floods in Colombia

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Introduction

- Climate change increases frequency of extreme climatic events
- Catastrophes have become more common in recent years
- But many implications for political processes have not been fully understood
- What are the effects of natural disasters on civil conflict?
- No consensus in the literature as several mechanisms have been proposed

Mechanisms

- Mechanism 1: Disasters stimulate pro-social behavior and cooperation → ↓ conflict (Fair et al., 2014)
- Mechanism 2: Disasters augment scarcity and competition for resources → ↑ conflict (Homer-Dixon, 1991)
- Mechanism 3: Disasters weaken states and create opportunities for rebels → ↑ conflict
- Mechanism 4: Disasters represent a positive shock on governments' budgets → ↑ conflict

Our Story

- Rather than scarcity, disasters might represent abundance, in the form of aid
- Different forms of aid affect civil conflict:
 - 1. International aid (Besley and Persson, 2010)
 - 2. Food aid (Nunn and Qian, 2010)
 - 3. Development aid (Crost et al., 2014)
 - 4. Military aid (Dube and Naidu, 2014)
- How about disaster aid?
- The nature of aid and traits of illegal armed groups matter

Preview of Results

Analyzing a disaster in Colombia, we find that

- 1. Paramilitary and FARC violence exacerbates in places more affected by the disaster and this effect is driven by aid
- 2. Differential effects: Paramilitary attacks respond to long-term reconstruction aid; FARC attacks to short-term relief
- 3. Reconstruction aid augments the number of civilians killed by Paras; Relief increases clashes between FARC and State
- 4. Reconstruction aid increases municipal corruption

Context: Disaster and Violence

- ► Colombia's 2010-2011 rainy season: worst disaster in history
- Dramatic increase in floods and landslides
- Nationwide variation, more than 4 million victims
- ► State response: relief, reconstruction, rehabilitation. \$3.5 billion
- Myriad of illegal groups: left wing guerrillas (FARC, ELN), right-wing paramilitaries (AUC) and new paramilitaries
- State capture at different levels in several regions

Empirical Strategy

 Dif-in-dif strategy to compare changes in attacks before and after the disaster, as a function of disaster exposure or aid

$$Attacks_{it} = \alpha_i + \beta_t + \delta(Aid_i \times Post2011_t) + \phi X_{it} + \varepsilon_{it}$$

$$Attacks_{it} = \alpha_i + \beta_t + \delta_1(Relief_i \times Post2011_t)$$

$$+ \delta_2(Reconstruction_i \times Post2011_t) + \phi X_{it} + \varepsilon_{it}$$

IV Strategy as aid might be endogenous: extreme episodes of rainfall, surface runoff, and its interaction

 $MaxRainfall_i \times Post2011_t$, $Runoff_i \times Post2011_t$, $MaxR_Runoff \times Post2011_t$

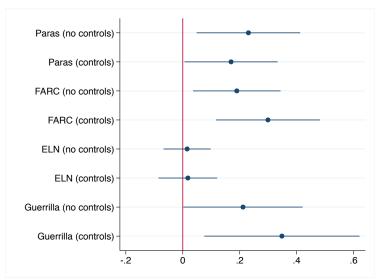


Data

- ► Conflict: Restrepo et al. (2004). Attacks, clashes, deaths
- Disaster: DANE and Colombia Humanitaria. Victims, relief, reconstruction aid
- ► Climate: IDEAM. Rainfall, surface runoff
- Corruption: Martinez (2015). Mayors investigated, found guilty, and impeached
- ► Controls: DANE and SIMCI. Population, coca, poverty

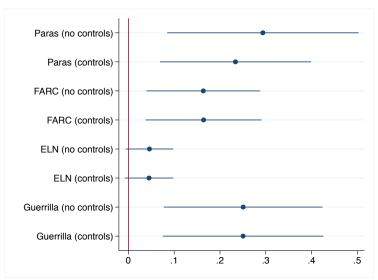
Results: Exposure and Conflict

Figure: Victims per Capita and Attacks



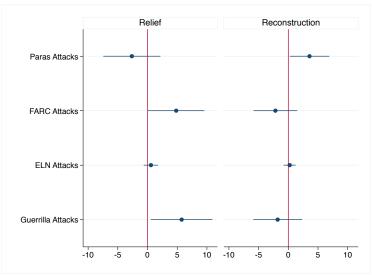
Results: Aid and Conflict

Figure: Total Aid and Attacks



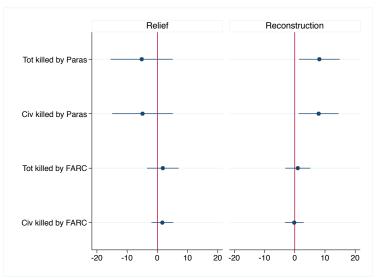
Results: Relief vs. Reconstruction

Figure: Forms of Aid and Attacks: IV Approach



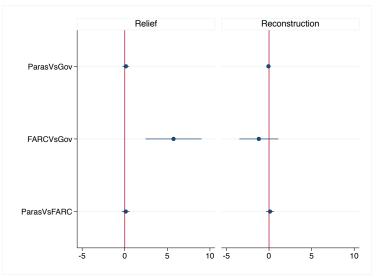
Mechanism: Deaths by Group

Figure: Forms of Aid and Deaths: IV Approach



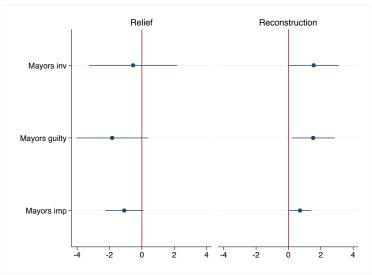
Mechanism: Clashes between Groups

Figure: Forms of Aid and Clashes: IV Approach



Mechanism: Inspector General Investigations

Figure: Forms of Aid and Investigations: IV Approach



Conclusion

- Disasters exacerbate conflict
- Aid is the channel explaining this effect
- ▶ The exact reason depends on the nature of illegal groups
- Guerrillas go after short-term benefits and gain from State weakness
- Paramilitaries go for long-term gains guaranteed by corruption and State capture